

City Council Meeting Agenda August 18, 2025 Auburn Hall, Council Chambers

There will be no 5:30PM Workshop.

7:00 PM Meeting

Pledge of Allegiance & Roll Call - Roll call votes will begin with Councilor Gerry

- I. <u>Consent Items</u> All items with an asterisk (*) are considered routine and will be enacted by one motion. There will be no separate discussion of these items unless a Council member or a citizen so requests, in which event, the item will be removed from the Consent Agenda and considered in its normal sequence on the agenda. Passage of items on the Consent Agenda requires majority vote.
 - 1) ORDER 70-08182025* Appointing Jennifer Eugley to the Homelessness Committee, representing an organization providing respite services in the city, for a term that expires 08/31/2028.
 - 2) ORDER 71-08182025* Appointing Rebecca Austin to the Homelessness Committee, representing an organization providing shelter services in the city, for a term that expires 08/31/2028.
 - 3) **ORDER 72-08182025*** Appointing Dawn Comeau to the Homelessness Committee, representing an organization providing housing services in the city, for a term that expires 08/31/2028.
 - 4) ORDER 73-08182025* Appointing Thomas Lee Hibbert to the Homelessness Committee, representing an organization providing addiction services in the city, for a term that expires 08/31/2028.
 - 5) **ORDER 74-08182025*** Appointing Angela Blier to the Homelessness Committee, representing an organization providing mental health services in the city, for a term that expires 08/31/2027.
 - 6) ORDER 75-08182025* Appointing Rev. George Sabin Sheats to the Homelessness Committee, representing an organization providing veteran services in the city, for a term that expires 08/31/2027.
 - 7) **ORDER 76-08182025*** Appointing Cecilia Natale to the Homelessness Committee, representing an organization providing health care services in the city, for a term that expires 08/31/2027.

- 8) **ORDER 77-08182025*** Appointing David Bilodeau to the Homelessness Committee, as a resident member, for a term that expires 08/31/2026.
- 9) **ORDER 78-08182025*** Appointing Bill Lowenstein to the Homelessness Committee, as a resident member, for a term that expires 08/31/2026.
- 10) **ORDER 79-08182025*** Appointing Timothy Cowan to the Homelessness Committee as city councilor representative.
- 11) **ORDER 80-08182025** Casting Auburn's ballot for the MMA Executive Committee (Vice President & three committee seats). *Passage requires majority vote.*
- II. Minutes August 4, 2025, Regular Council Meeting

III. Communications, Presentations and Recognitions

• Volunteer of the Season, Kayla Thoits – Recreation Department

<u>IV. Open Session</u> – Members of the public are invited to speak to the Council about any issue directly related to City business or any item that does not appear on the agenda.

V. Unfinished Business

1) ORDINANCE 04-08042025 – Amending Chapter 14, "Business Licenses and Permits", Sec. 14-658(e) to remove "Application and license fees". Passed first reading August 4, 2025. Second reading/public hearing. ROLL CALL VOTE. Passage requires majority vote.

VI. New Business

- 1) **ORDINANCE 05-08182025** Amending Chapter 12, "Housing", to add Article V, "Vacant and Abandoned Buildings". *First reading. ROLL CALL VOTE. Passage requires majority vote.*
- 2) ORDINANCE 06-08182025 Adopting a 180 day moratorium on needle exchange services in the City of Auburn effective August 1, 2025. First reading; may consider a vote to dispense the requirement of a second reading. ROLL CALL VOTE. Passage requires majority vote.

VII. Reports

- a. Mayor's Report
- b. City Councilors' Reports
- c. Student Representative Report
- d. City Manager Report
- VIII. <u>Open Session</u> Members of the public are invited to speak to the Council about any issue directly related to City business or any item that does not appear on the agenda.
- IX. Executive Session
- X. Adjournment



City of Auburn City Council Information Sheet

Council Workshop or Meeting Date: August 18, 2025 ORDER 70-08182025-ORDER 79-08182025*

Author: Emily F. Carrington, City Clerk

Subject: Appointments to the City's Homelessness Committee

Information: On July 7, 2025, the City Council passed ORDINANCE 02 and created a permanent Homelessness Committee. Applications to serve on the committee were accepted until August 1, 2025 and the Appointment Committee met on August 12, 2025 to consider 14 applications received by the deadline. For all but the two resident positions there was only one application per category. The only position for which no applications were received was for a resident with homeless lived experience. As prescribed in ORDINANCE, the ex-officio members are also appointed to serve on the committee, and the Mayor has nominated Timothy Cowan to serve as the City Councilor representative.

City Budgetary Impacts: N/A

Previous Meetings and History: N/A

City Manager Comments: Elilip Crowell J.

Attachments: N/A



ORDERED, that Jennifer Eugely be and hereby is appointed to the City's Homelessness Committee (respite services) for a term that expires 08/31/2028.



ORDERED, that Rebecca Austin be and hereby is appointed to the City's Homelessness Committee (shelter services) for a term that expires 08/31/2028.



ORDERED, that Dawn Comeau be and hereby is appointed to the City's Homelessness Committee (housing services) for a term that expires 08/31/2028.



ORDERED, that Thomas Lee Hibbert be and hereby is appointed to the City's Homelessness Committee (addiction services) for a term that expires 08/31/2028.



ORDERED, that Angela Blier be and hereby is appointed to the City's Homelessness Committee (mental health services) for a term that expires 08/31/2027.



ORDERED, that Rev. George Sabin Sheats be and hereby is appointed to the City's Homelessness Committee (veteran services) for a term that expires 08/31/2027.



ORDERED, that Cecilia Natale be and hereby is appointed to the City's Homelessness Committee (health care services) for a term that expires 08/31/2027.



ORDERED, that David Bilodeau be and hereby is appointed to the City's Homelessness Committee (resident member) for a term that expires 08/31/2026.



ORDERED, that Bill Lowenstein be and hereby is appointed to the City's Homelessness Committee (resident member) for a term that expires 08/31/2026.



ORDERED, that Councilor Timothy Cowan be and hereby is appointed to the City's Homelessness Committee, as nominated by the Mayor.



City of Auburn City Council Information Sheet

Council Workshop or Meeting Date:	August 18, 2025	ORDER 80-08182025
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Author: Emily F. Carrington, City Clerk

Subject: Casting Auburn's Ballot for MMA Executive Committee

Information: The City of Auburn is being asked to submit the ballot for the election of Maine Municipal Association (MMA)'s Vice President and Executive Committee members. There is only one candidate running for Vice President and three candidates running for three Executive Committee seats. There is no opportunity for write-in candidates. The ORDER anticipates voting for all candidates as proposed by the MMA Nominating Committee.

Upon passage of the ORDER, the City Clerk will complete and return the ballot by the August 29, 2025 deadline.

City Budgetary Impacts: N/A

Previous Meetings and History: N/A

City Manager Comments: Blullip Crowell J.

Attachments: N/A



ORDERED, that the City Clerk is authorized to mark and return the MMA Vice President and Executive Committee member ballot as voted by the municipal officers of the City of Auburn:

Vice-President (1 year term) – vote for one:

Anthony Ward, Casco Town Manager

Executive Committee Members (3 year term) – vote for three:

Phil Crowell, Auburn City Manager Suzette Francis, Lubec Town Administrator Marc Leonard, Veazie Town Manager, Chief of Police



BALLOT

Election of MMA Vice President and Executive Committee Members

Deadline for Receipt of Voting Ballots - 12:00 noon on Friday, August 29, 2025

	Vala fau One
VICE-PRESIDENT - 1 YEAR TERM	Vote for One
Proposed by MMA Nominating Committee:	
Anthony Ward, Casco Town Manager	
EXECUTIVE COMMITTEE MEMBERS - 3 YEAR TERM	Vote for Three
Proposed by MMA Nominating Committee:	
Phil Crowell, Auburn City Manager	
Suzette Francis, Lubec Town Administrator	
Marc Leonard, Veazie Town Manager, Chief of Police	
Please note that unlike municipal elections, MMA does not provide for "Write-in Candidates" sopportunity to nominate a candidate by petition.	since our process includes an
The Voting Ballot may be cast by a majority of the municipal office official designated by a majority of the municipal officers of each N	ers, or a municipal Municipal member.
DATE: MUNICIPALITY:	
Signed by a Municipal Official designated by a majority of Municipal Officers PRINT NAME: POSITION:	S:
SIGNATURE:	
OR Signed by a majority of Municipal Officers:	
Current Number of Officers:	
PRINT NAME SIGNATURE	

Return to: MMA Annual Election

Maine Municipal Association 60 Community Drive Augusta, Maine 04330 Email: kmaines@memun.org



60 Community Drive | Augusta, ME 04330-9486 1-800-452-8786 (in state) | (t) 207-623-8428

To:

Key Municipal Officials of MMA Member Municipalities

From:

Catherine Conlow, Executive Director

Date:

July 29, 2025

Subject:

MMA Annual Election: Vice President & Executive Committee Members

DEADLINE: Friday August 29, 2025, 12:00 p.m.

CAST YOUR VOTE FOR THE 2026 MMA EXECUTIVE COMMITTEE

Election Process. Your ballot is attached to help chart the future of MMA. You are voting for Vice President and three committee seats. The Maine Municipal Association (MMA) Executive Committee is elected by member municipal select boards and councils to oversee the Association's operations.

Pursuant to MMA by-laws, these candidates were interviewed by a six-member Nominating Committee, which includes a former Executive Committee past president, an elected municipal officer, a municipal employee, a town or city manager, an MMA affiliate group representative, and an individual from a community-based organization representing the interests of an underrepresented group. As you will note, unlike municipal elections MMA does not provide an option for write-in candidates since our process includes an opportunity to nominate a candidate by petition. The petition process expired on July 18, 2025.

The candidates have provided a brief biography of themselves for you to reference.

The ballot must be signed by a majority of the municipal officers (e.g., select board or council), or a municipal official designated by a majority of the municipal officers and received by MMA no later than 12:00 p.m. (noon) on Friday, August 29, 2025. We have enclosed a self-addressed, stamped envelope for your convenience. Ballots will be counted on the afternoon of August 29, with the election results confirmed by MMA President Melissa Doane, Bradley town manager.

Election results will be available no later than September 1, 2025, and can be accessed by either contacting the MMA Executive Office or visiting MMA's website at www.memun.org. A formal announcement of the election results will be made at the MMA Annual Business Meeting, and the newly elected members will be introduced at the Awards Luncheon, both of which will be held during MMA's annual convention on Wednesday, October 8.

The newly elected Executive Committee members will take office on January 1, 2026.

If you have any questions on the election process, please do not hesitate to contact me or Kelly Maines at 1-207-623-8428 or by e-mail at kmaines@memun.org. Thank you.



Maine Municipal Association Biographical Sketch for PROPOSED SLATE OF NOMINEES FOR 2025 EXECUTIVE COMMITTEE

MMA VICE PRESIDENT

One-Year Term

Anthony Ward - Town Manager, Casco, ME

Professional & Municipal Experience			
Town Manager, Road	Casco, ME	2021-Present	
Commissioner Town Manager, Road	Sabattus, ME	2011-2021	
Commissioner	Subattus, Fie		
Chief of Police	Sabattus, ME	2011-2015	
Internal Affairs Lieutenant, Chief	Portland Police, Portland, ME	2009-2011	
of Police Adjutant			
Detective Lieutenant	Portland Police, Portland, ME	2007-2009	
Internal Affairs Lieutenant	Portland Police, Portland, ME	2006-2007	
Community Affairs Lieutenant	Portland Police, Portland, ME	2003-2006	
Other Experience			
Board of Directors	ecomaine	2021-Present	
Executive Committee	Maine Municipal Assoc.	2018-Present	
Member	Me. Town & City Management Assoc.	2016-Present	
Vice President	Soccer Maine	2009-2017	
Board of Directors	Me. Chiefs of Police Assoc.	2013-2015	
Board of Directors	Gray Community Economic Development Committee	2012-2015	
Member	Patriot Soccer Club	2002-2013	
Education			
Master of Public Policy & Managem	nent, Policy & Financial University of	Southern Maine	
Management	11	Cartham Mains	
Bachelor of Science Applied Techni		Southern Maine	
Associates of Science Law Enforcer		ne recnnicai	
	Institution		
Certifications			
ICMA Credential Manager		2023	
Maine Town/City Managers Associa	ation	2022	
Executive Certification, Maine Crim	inal Justice Academy	2011	
Professional Development			
ICMA Gettysburg Leadership Devel	opment	2024	

International City Manager Associations Professional High-Performance	2022
Leadership Academy	
International County/City Managers Association	2015
Maine Town/City Managers Association	2015
Lisbon Communication Committee Chair	2015
Maine Chiefs of Police Board of Directors	2013
Kaplan University Advisory Board	2013
Southern Maine Community College Advisory Board	2012
International Association of Chiefs of Police	2011
Maine Chiefs of Police	2011

MMA EXECUTIVE COMMITTEE

Three-Year Term

Phil Crowell - City Manager, Auburn, ME

Professional & Municipal Experience

City Manager	Auburn, ME	2020-Present
Asst. City Manager	Auburn, ME	2018-2020
Chief of Police	Auburn Police, Auburn, ME	2006-2018
Deputy Chief of Police	Auburn Police, Auburn, ME	2000-2006
Detective and Police Officer	Auburn Police, Auburn, ME	1993-2000
Military Police Officer	U.S. Army	1986-1992

Other Experience

Executive Committee	Maine Municipal Assoc.
President	Maine Service Center Coalition
Executive Committee	Lewiston Auburn Metro Chamber of Commerce
Board of Directors	Andwell Health Partners
Member	International City/County Management Association
Executive Committee/Ethics Chair	Maine Town, City & County Management Association
Member	FBI's National Academy Association
Executive Committee/Past President	Androscoggin Valley Council of Government

Specialized Training

Certified City Manager	International City Manager Association
Certified City Manager	Maine Town, City & County Managers
Graduate of the 218th Session	FBI National Academy
Law Enforcement Assessor	Commission on Accreditation for Law Enforcement Agencies

Certifications & Commendations

Maine Criminal Justice Academy, Professionalism Award	
National Exchange Club, 1999 Officer of the Year	
Elks Lodge, 1999 Investigator of the Year	

City of Auburn, Visionary Award - Progressive & New Initiatives in Serving the Community Maine Association of Area Agencies on Aging, Excellence in Aging Award -Protecting Citizens with Alzheimer's and Dementia, Implementing the Silver Alert law

Androscoggin County Chamber, Public Service Leadership Award	
International Association of Chiefs of Police, Civil Rights Award - Efforts to End Human	
Trafficking	

Maine Chiefs of Police 2018 "Chief of the Year"

<u>Suzette Francis – Town Administrator, Lubec, Maine</u>

Professional & Municipal Experience

Town Administrator	Lubec, ME	2023-Present
Treasurer/Tax Collector	Lubec, ME	2016-2023
Town Clerk	Lubec, ME	2015-2016
Deputy Clerk	Lubec, ME	2014-2015
Cashier	Lyon's IGA	2010-2014
Cashier	Quick Shop & Sandwich Shop	1999-2010
Salmon Farm Processing Boxer	Maine Freeze Limited	1995-1999
Sardine Packer/Sealer/Cartonnier	R.J. Peacock Canning Co.	1985-1995
Herring Stringing/Skinning	McCurdy's Herring Smokehouse	1983-1985

Other Experience

Member	MTCCA Legislative Policy Committee
Member	MMTCTA
Member	MTCCA
Member	MWDA

Education

Associate's degree	Accounting	
Certified	Tax Collection	
Certified	Treasurer	

Specialized Training

Disaster Assistance Team Member	American Red Cross				
Lead Member	Home Fire Campaign				
Member	Lubec Lions Club				

Mark Leonard - Town Manager/Chief of Police, Veazie, ME

Professional & Municipal Experience

Town Manager	Veazie, ME	2013-Present
Chief of Police	Veazie Police, Veazie, ME	2001-Present
Interim Police Chief	Lincoln Police, Lincoln, ME	2023-2025
Fire Chief	Veazie Fire, Veazie, ME	2013-2020
Asst. Supervisory Special Agent	Maine Drug Enforcement Agency	1999-2001

Education

High School Graduate	Hermon High School			
Graduate	87th MCBPS Maine Criminal Justice Academy			
Bachelor's degree	Husson College			

Specialized Training

Police Supervision	Police Institute, Kentucky				
Law Enforcement Executive Development	Federal Bureau of Investigation				
Executive Leadership	Maine Community Policing Institute				
Emergency Medical Technician	EMTC, Maine				
Municipal Leadership	University of Southern Maine				
Incident Command	Fire Academy, Maryland				
Couther Drug Interdiction	U.S. Army, Alabama				
Crisis Negotiation	Federal Bureau of Investigation				
Incident Response to Terrorist Bombing	New Mexico				
Civic Involvement					
Master Mason	Lodge #174, Hermon, ME				
Nobel of the Mystic Shrine	Anah Temple, Bangor, ME				
Chair	Penquis CAP Board of Directors				
Chair	Executive Committee Penquis CAP				
Chair	Penquis CAP Steering Committee				
Member	Penquis CAP Audit Committee				
Member	Penquis CAP Housing Subsidiary Committee				
Vice President	Bangor Y Board of Directors				
Chair	Penobscot Downeast Cable Consortium				
Notary Public	Expires 2029				
Member	Fight Crime Invest in Kids				
Life Member	NE Association of Chiefs of Police				
Life Member	Maine Association of Chiefs of Police				
Sexual Assault Response Team	Penobscot County				
Domestic Violence Task Force	Penobscot County				
American Red Cross	Pine Tree Chapter Board of Directors				
Awards					
Eagle Scout	Boy Scouts of America				
Community Policing Award	NE Association of Chiefs of Police				
Commendation for Performance	Numerous Awards				
Outstanding Contributions in the Field of Drug Law Enforcement					

IN COUNCIL WORKSHOP & MEETING AUGUST 4, 2025, VOL 38 PAGE 39

Mayor Harmon called the meeting to order at 7:00 P.M. in the Council Chambers of Auburn Hall and led the assembly in the salute to the flag. All Councilors were present.

I. Consent Items

None

II. Minutes – July 21, 2025, Regular Council Meeting

Councilor Walker moved for passage, seconded by Councilor Weisner. Motion passed 7-0

III. Communications, Presentations and Recognitions

- Notice of Denial was presented to the Councillors (MV Auburn dba Marijuanaville, 65 Washington St. N.
- Mayor Harmon read out the Proclamation National Night Out. This event will be held August 5, 2025, at Festival Plaza.

IV. Open Session

Charles Soule, Brattle Street Auburn, spoke regarding the on-line newspaper he edits.

V. Unfinished Business

None

VI. New Business

- 1) **ORDER 67-08042025**-Waiving the Temporary Food License Fee (\$60) for Age Friendly Community Committee Lobster Feed fundraiser event occurring on August 9, 2025.
 - Councilor Platz motioned for passage. Councilor Gerry seconded. Mayor Harmon opened this item for public comment. There was no comment. Motion passed 7-0.
- 2) ORDER 68-08042025 Amending the City's Master Fee Schedule (APPENDIX A). Councilor Whiting motioned for passage. Councilor Platz seconded. Mayor Harmon opened this item for public comment. Mr. Chapman Eastman Lane spoke in opposition to the order.

The motion passed 6-1. (Milks opposed)

The City Council had a robust discussion of the Order.

Councilor Whiting moved to amend the order as follows: Marijuana fees to have a 5% increase in the fee schedule rather that the proposed 10% increase. Councilor Walker seconded. The motion passed 6-1. (Milks opposed)

IN COUNCIL WORKSHOP & MEETING AUGUST 4, 2025, VOL 38 PAGE 40

- 3) **ORDINANCE 04-08042025** Amending Chapter 14, "Business Licenses and Permits", Sec. 14-658(e) to remove: Application and license fees." Councilor Gerry motioned for passage. Councilor Platz seconded. Mayor Harmon opened this item for public comment. There was no comment. Roll Call Vote the motion passes 7-0.
- 4) **ORDER 69-08042025** Approval of City Manager's Evaluation and Wage Adjustment.

Councilor Walker motioned for passage. Councilor Platz seconded. Mayor Harmon opened this item for public comment. There was no comment. Councilor Gerry asked if this would change the City Manager's contract. The Mayor responded that it does not.

The motion passed 6-1. (Councilor Gerry opposed)

VII. Reports

- a. Mayor's Report The Comp Plan public in-person input sessions have been completed. Citizens can still go to the city website to register input.
- b. City Councillors' Reports Councilor Gerry spoke in support of National Night Out and encouraged all to attend. Councilor Weisner spoke in support of the LA Balloon Festival and encouraged all to attend. Councilor Walker also spoke in support of the Balloon Festival. Councilor Platz noted the School Committee would meet Wednesday August 6th at 6pm.
- c. Student Representative Report Student Representative Brennan spoke on the Edward Little Youth Forum taking place on August 8th and encouraged people to visit the Edward Little booth at the Balloon Festival.
- d. City Manager Report The City Manager encouraged citizens to attend the Blues, Brews and Cruise event August 16th Noon to 5PM Festival Plaza.

VIII. Open Session

None

IX. Executive Session as scheduled was held at the end of the 5:30PM workshop. Motion by Councilor walker to enter Executive Session pursuant to 1 MRSA Section 405 (6)(A) for evaluation of the City Manager. Seconded by Councilor Milks. Motion passed 7-0. Entered Executive Session at 6:05 PM and exited at 6:42 PM.

X. Adjournment

Motion to adjourn made by Councilor Walker, seconded by Councilor Cowan. Motion passed 7-0. Council adjourned at 7:55 pm.

A TRUE COPY ATTEST

Emily F. Carrington, City Clerk



City of Auburn City Council Information Sheet

Council Workshop or Meeting Date: August 18, 2025

Author: Director of Recreation - Dawna LaBonte

Subject: Volunteer of the Season- Spring 2025

Information: The Auburn Recreation's Volunteer of the Season award, recognizing the amazing individuals who dedicate their time and passion to our young athletes. This special honor will be presented after each sports season to one outstanding volunteer coach, celebrating their invaluable contributions to our community and the positive impact they have on our kids.

City Budgetary Impacts: N/A

Previous Meetings and History: N/A

City Manager Comments: Clully's Crowell J.

Attachments:

Volunteer of the Season Awardee- Spring 2025

The Auburn Recreation's Volunteer of the Season award, recognizing the amazing individuals who dedicate their time and passion to our young athletes. This special honor will be presented after each sports season to one outstanding volunteer coach, celebrating their invaluable contributions to our community and the positive impact they have on our kids.

This evening, it's my pleasure to announce this spring's Volunteer of the Season: **Kayla Thoits**. Kayla, an elementary school teacher right here in our community, has been an incredible asset to our programs, generously giving her time and energy over the past two seasons.

Her dedication truly shines through. In the winter, she teamed up with her brother Nick to coach basketball, and without missing a beat, she immediately jumped into lacrosse practices as soon as spring arrived. Her unwavering enthusiasm, commitment, and strong connection with our athletes make her an invaluable member of our team.

We are so grateful for Kayla's continued involvement and can't wait to see the lasting impact she'll undoubtedly have in the seasons ahead!



City of Auburn City Council Information Sheet

Council Workshop or Meeting Date: August 18, 2025 ORDINANCE 04-08042025

Author: Emily F. Carrington, City Clerk

Subject: Removing marijuana (cannabis) license fees from Chapter 14

Information: Proposed for this agenda by Councilor Walker and Councilor Weisner. This amendment removes the existing license fees within Chapter 14 (Sec. 14-658) and references that fees be paid in accordance to the City's master fee schedule (APPENDIX A).

City Budgetary Impacts: N/A

Previous Meetings and History: Passed first reading August 4, 2025.

City Manager Comments: Elulipo Crowell J.

Attachments: Proposed ordinance amendment



City Council Ordinance

IN CITY COUNCIL

Be it ordained by the Auburn City Council, that Chapter 14, "Business Licenses and Permits", of the City's Code of Ordinances is hereby amended as shown on the attached.

Sec. 14-658. Application procedure.

- (a) An application for a license must be made on a form provided by the city.
- (b) All applicants must be qualified according to the provisions of this ordinance. Applicants shall provide sufficient information to demonstrate that they meet all qualifications and standards established in this ordinance.
- (c) Application to establish a marijuana business.
 - (1) If the applicant who wishes to operate a marijuana business is a single individual, this person must sign the application for a license. If the applicant who wishes to operate a marijuana business is more than one individual, each person who has an interest in the business must sign the application for a license as applicant. Each applicant must be qualified under the following section and each applicant shall be considered a licensee if a license is granted.
 - (2) The completed application for a marijuana business license shall contain the following information and shall be accompanied by the following documents:
 - a. If the applicant is an individual means the individual shall state their legal name and any aliases, and submit proof that they are at least 21 years of age.
 - b. If the applicant is a partnership. The partnership shall state its complete name, and the names of all partners, whether the partnership is general or limited, submit a copy of the partnership agreement, if any, and submit proof that all partners are at least 21 years of age.
 - c. If the applicant is a corporation. The corporation shall state its complete name, the date of its incorporation, evidence that the corporation is in good standing under State law, the names and capacity of all officers, directors and principal stockholders, the name of the registered corporate agent, the address of the registered office for service of process, and submit proof that all officers, directors and principal stockholders are at least 21 years of age.
 - d. If the applicant is a limited liability company (LLC). The LLC shall state its complete name, the date of its establishment, evidence that the LLC is in good standing under State law, the names and capacity of all members, a copy of its operating agreement, if any, the address of its registered office for service of process, and submit proof that all members are at least 21 years of age.
 - e. If the applicant intends to operate the marijuana business under a name other than that of the applicant, they must state the marijuana business' name and submit the required registration documents.
 - f. If the applicant, an officer, member or employee has been convicted of criminal activity under state and/or federal law, they must list the specified criminal activity involved, and the date, place, and jurisdiction of each conviction.
 - g. If the applicant has had a previous license under this ordinance or other similar marijuana business license applications in another town, city or state denied, suspended or revoked, they must list the name and location of the marijuana business for which the license was denied, suspended or revoked, as well as the date of the denial, suspension or revocation, and they must list whether the applicant has been a partner in a partnership or an officer, director, or principal stockholder of a corporation that is permitted/licensed under this ordinance, whose license has previously been denied, suspended or revoked, listing the name and location of the marijuana business for which the permit was denied, suspended, or revoked as well as the date of denial, suspension or revocation.

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- h. If the applicant holds any other permits/licenses under this ordinance or other similar marijuana business license from another town, city, or state the applicant shall provide the names and locations of such other permitted/licensed businesses.
- i. The type of marijuana business for which the applicant is seeking a license.
- j. The location of the proposed marijuana business, including a legal description of the property, street address, and telephone number.
- k. Sufficient documentation demonstrating possession or entitlement to possession of the proposed licensed premises of the marijuana business pursuant to a lease, rental agreement, purchase and sale agreement or other arrangement for possession of the premises or by virtue of ownership of the premises.
- I. The applicant's mailing address and residential address.
- m. Recent passport-style photograph(s) of the applicant(s).
- n. The applicant's driver's license.
- A sketch showing the configuration of the subject premises, including building footprint, interior layout with floorspace to be occupied by the business, and parking plan. The sketch must be drawn to scale with marked dimensions.
- p. A copy of a city tax map depicting: The subject property lines and the property lines of other properties containing any existing marijuana businesses within 1,000 feet of the subject property; and the property lines of any public or preexisting private school within 750 feet of the subject property, measured in accordance with section 14-659.
- q. Evidence of all state approvals or conditional approvals required to operate a marijuana business at the subject premises.
- r. Evidence of all land use approvals or conditional land use approvals required to operate a marijuana business pursuant to this Code, including, but not limited to, a building permit, site plan approval, change of use permit or certificate of occupancy for the subject premises.
- s. Evidence of all other local approvals or conditional approvals required to operate a marijuana business pursuant to the Code of Ordinances, including, but not limited to, food service establishment licenses.
- (3) All applications for a marijuana business license shall be kept confidential by the city.
- (4) All applicants, including all individuals, officers, directors, managers, members, and partners, for any medical marijuana business license must be residents of the state, as defined in 22 M.R.S.A. § 2422.
- (5) If an applicant is a person, the applicant must be a resident as that term is defined in the application. If the applicant is a corporation, partnership, or limited liability company, every officer, director, and managing partner must be a person who is a resident, and a majority of shares, partnership interests, and membership interests, or other equity interests must be held or owned by persons who are residents. This residency requirement does not apply to applicants for testing facility licenses.
- (e) Application and license fees. All applications must be submitted with the applicable license fee(s) according to the city's fee schedule (APPENDIX A) before the city will issue a license.

Renewal applicants for adult use marijuana cultivation licenses may seek an increase to a higher tier if they comply with the requirements in this section.

Applicants for adult use marijuana cultivation licenses may not hold more than three such licenses or a total combined plant canopy in excess of 30,000 square feet.

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<u>Application and license fees.</u> All applications must be submitted with a \$500.00 fee. If an application is approved, the following license fees must be paid before the city will issue a license:

Marijuana store. Annual operation license fee: \$5,000.00.

Marijuana manufacturing facility. Annual operation license fee: \$2,500.00.

Marijuana testing facility. Annual operation license fee: \$2,500.00.

Adult use marijuana cultivation:

Tier 1. 0—500 square feet of plant canopy—Annual permit/licensing fee: \$1,000.00.

Tier 2. 501—2,000 square feet of mature plant canopy—Annual license fee: \$1,500.00.

Tier 3. 2,001—7,000 square feet of mature plant canopy—Annual license fee: \$2,500.00.

Tier 4. Greater than 7,000 square feet of mature plant canopy—Annual license fee: \$5,000.00.

Medical marijuana cultivation. Annual operation license fee: \$1,000.00.

Adult use marijuana nursery cultivation. Annual license fee: \$1,000.00 (Plant canopies of individual nursery cultivations are permanently capped at 1,000 square feet.)

Renewal applicants for adult use marijuana cultivation licenses may seek an increase to a higher tier if they comply with the requirements in this section.

Applicants for adult use marijuana cultivation licenses may not hold more than three such licenses or a total combined plant canopy in excess of 30,000 square feet.

(f) Complete application. In the event that the city clerk determines that a submitted application is not complete, the city clerk shall notify the applicant that the application is not complete and shall inform the applicant of the additional information required to process the application.

(Ord. No. 03-05202019, 6-3-2019; Ord. No. 08-11022020, 12-21-2020; Ord. No. 21-09182023, 12-4-2023)

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City of Auburn City Council Information Sheet

Council Workshop or Meeting Date: August 18, 2025 ORDINANCE 05-08182025

Author: Eric J. Cousens, Director of Public Services

Subject: Vacant Buildings Ordinance First Reading

Background: The City Council and staff have discussed the need to promote responsible management of vacant buildings to provide a safe neighborhood for residents, safeguard property values, expedite building repairs, and to provide for prompt contact with owners or managers by police, fire, and code when issues or emergencies develop. The draft ordinance is intended to give staff a new tool to achieve those goals. The Council provided feedback to staff on previous drafts, and we updated the draft to address Council and legal comments for the workshop on August 4th.

Information: This draft ordinance is the same as the version reviewed on August 4th.

- Updated fee structure and a cap on maximum fees.
- Vacant building definition has been changed to include a consecutive day requirement consistent with the 60-day notification time frame.
- Permit fee increases are based on consecutive permits rather than subsequent.
- Inspection standards were adjusted to provide a distinction between abandoned and vacant. By changing the inspection requirement, this allows an abandoned building to become a vacant building subject to a lower fee amount.
- Address legal concerns

City Budgetary	Impacts: Staff	Time and a ne	w way to	recover	the costs	of staff t	time driver	ı by	vacant
buildings.									

Staff Recommended Action: Hold Public Hearing and vote to approve First Reading.

Previous Meetings and History: Budget discussions over the past few months and May 19, 2025, and June 02, 2025, Council Workshop and August 4, 2025 Council workshop.

City Manager Comments:

Signature:

Elillip Crowell Jo.

Attachments: Draft Vacant Buildings Ordinance with Legal Edits, City Council Ordinance



City Council Ordinance

IN CITY COUNCIL

Be it ordained by the Auburn City Council, that Chapter 12, "Housing", of the City's Code of Ordinances is hereby amended as shown on the attached.

Chapter 12, ARTICLE V

Vacant and Abandoned Buildings

Sec. 12-275 - Purpose.

This article is intended to prevent or mitigate dangers to public health, safety, and welfare, to promote responsible management, provide a safe neighborhood for residents, safeguard property values, expedite building repairs, and provide for prompt contact with a responsible party for the building by police, fire, and code enforcement officers when issues or emergencies develop.

Sec. 12-276 - Definitions.

For the purpose of interpreting this article, the following terms, phrases, words, and their derivations shall have the following meanings. All references to section 60-2 refer to Chapter 60, Section 60-2 of this Code of Ordinances.

Abandoned building means:

- A. A building that is unoccupied and which is under a current notice of default of a mortgage; under a current notice of sale by order of a trustee in bankruptcy; pending a tax assessor's lien sale; any property that has been the subject of a mortgagee's foreclosure sale; and any property transferred under a deed in lieu of foreclosure/sale; and/or
- B. A building that meets one or more of the conditions cited in 14 MRS §6326(2), as the same may be amended from time to time, for establishing abandonment by statute.

Accessory dwelling unit has the same meaning as in section 60-2.

Accessory structure or building has the same meaning as in section 60-2.

Building has the same meaning as in section 60-2.

Dwelling, multifamily has the same meaning as in section 60-2.

Dwelling, one-family has the same meaning as in section 60-2.

<u>Dwelling, single family attached</u> has the same meaning as in section 60-2.

Dwelling, two-family has the same meaning as in section 60-2.

Emergency action plan means an individualized plan developed for a specific vacant building or abandoned building, or group of such buildings if located on one parcel, which, in the judgment of the fire chief and/or police chief, poses a hazard and an elevated risk to surrounding property or to public safety, health, or welfare, that is used to facilitate an appropriate emergency response by the fire and/or police department.

High impact building means a vacant building or abandoned building that exceeds 50,000 square feet of floor area and which, in the judgment of the fire and/or police chief, requires an emergency action plan because of a heightened risk to public health, safety, or welfare as set forth in writing by the fire and/or police chief.

Responsible party means any person, agent, holder of an unrecorded contract for deed, a mortgagee or vendee in possession, a mortgagor or vendor in possession, assignee of rents, receiver, executor, trustee, lessee, other

person, firm or corporation with control or possession of the premises, or other legal entity having a legal or equitable interest in a vacant building, including but not limited to the beneficiary of a trust, and the holder of a life estate.

Seasonal dwelling has the same meaning as the term "Dwelling, seasonal" in section 60-2.

<u>Unoccupied</u> means lacking habitual presence of natural persons who have a legal or equitable right to be on the premises, or at which substantially all lawfully permitted uses have ceased except for secure accessory structures or buildings not intended for human occupancy.

Vacant building means a building that has remained unoccupied for a continuous period of 60 or more days.

Sec. 12-277 - Applicability.

- A. The provisions of this article apply to any vacant building or abandoned building located within the city except for those buildings exempted pursuant to Subsection B.
- B. The provisions of this article do not apply to:
 - (1) A vacant building that is the primary residence of any member of the United States Armed Forces while on active duty, provided the building is not an abandoned building.
 - (2) A seasonal dwelling that is not an abandoned building.
 - (3) A one-family dwelling, which is not a seasonal dwelling and is not an abandoned building, which the owner regularly occupies for at least 20 weeks per year.
 - (4) Any building, that is not a vacant building or abandoned building, that is actively under construction when such construction precludes the intended use of the building. Such exemption from the provisions of this article shall apply only during the term of the building permit or until an occupancy certificate is issued on that same building permit.
 - (5) Any vacant building, which is not an abandoned building, that is actively being marketed for sale.

 Such exemption shall not apply if the building was required to be registered as a vacant building the first time that it was offered for sale. Such exemption shall expire 180 days after the building is offered for sale.

Sec. 12-278 - Registration Required.

- A. The responsible party for a vacant building or abandoned building must obtain a vacant building registration permit for the period during which the building is vacant or abandoned.
- B. When a building becomes a vacant building or abandoned building as defined in Section 12-276, the responsible party for the building must obtain a vacant building registration permit and pay the fee required by Section 12-280 within 10 days of the building becoming a vacant building or abandoned building.
- C. <u>Vacant building registration permit issuance.</u>
 - (1) The director of the city planning, permitting, and code department, or their designee, shall issue a vacant building registration permit upon being satisfied that the building has been inspected and is in compliance with the vacant building and/or abandoned building standards set forth in this article.
 - (2) A vacant building registration permit is valid for six months from the date of issuance.
 - (3) A vacant building registration permit for a currently registered vacant building or abandoned building is nontransferable upon the sale or transfer of the building unless an application for transfer of the permit has been made to the director of the city planning, permitting, and code department, or their designee, within 10 days prior to the sale or transfer of the building, by the new responsible party. All

- permit transfers shall be subject to all conditions and obligations imposed by this article and any previous permits unless expressly exempted therefrom.
- D. After the vacant building registration permit is issued, the director of the city planning, permitting, and code department, or their designee, shall add the property to a vacant property registry maintained by the city which shall be made available for public inspection.
- E. The vacant building registration permit must be affixed adjacent to the primary entrance of the vacant building or abandoned building in a location visible to police, fire, or code enforcement officers.
- F. Upon the expiration of a vacant building registration permit, if the building is still vacant or abandoned, the responsible party must arrange for an inspection of the building and premises with the director of the city planning, permitting, and code department, or their designee, and renew the permit within 10 days of it's expiration. All permit renewals shall be subject to all conditions and obligations imposed by this article and any previous permits unless expressly exempted therefrom.

Sec. 12-279 - Application for vacant building registration permit.

The responsible party for a vacant building or abandoned building shall apply for a vacant building registration permit and after the issuance of a vacant building registration permit shall ensure that all required information is kept up to date.

- A. A permit application shall be made to the director of the city planning, permitting, and code department, or their designee, on a form furnished by the director for such purposes, and shall, at a minimum, include the following information:
 - (1) Name, mailing address, and e-mail address of the responsible party, and the telephone number which provides immediate 24x7x365 access to the responsible party for the building. If the responsible party is not an individual, the name of the individual designated as the point of contact for the responsible party must be provided.
 - (2) Name, mailing address, telephone number, and e-mail address of the individual designated by the responsible party for the building as the authorized agent for receiving notices of code violations and for receiving process in any court proceeding or administrative enforcement proceeding in connection with the enforcement of this article or code violation regarding the vacant building or abandoned building.
 - (3) The name, mailing address, telephone number of any bank, lender, lien holder, or other party with an interest in the property, as the term "party in interest" is defined in 14 MRS §6321.
 - (4) The street address of the building, and city parcel identification number for the property on which the building sits.
- B. The application shall include a statement of intent which shall include information as to the date of vacancy, expected duration of vacancy, the plan for the provision of regular maintenance during the vacancy to ensure compliance with all applicable code requirements, and a plan and timeline for the lawful occupancy, and, if applicable, rehabilitation, removal, or demolition of the building.
- C. The applicant shall provide written consent for the city police, fire and code enforcement officers to have immediate access to the premises, including to the vacant building or abandoned building and the land upon which it stands, and permitting inspection of the vacant building or abandoned building without prior notification, and without a warrant being required, when a city police, fire or code enforcement officer has reason to believe that circumstances exist which create an imminent danger to the public health, safety, or welfare. If such consent is not provided, the city may seek court authorization to enter the premises. The city may seek full recovery of costs incurred, inclusive of attorney's fees, in obtaining such court authorization.

- D. The application shall include a list of people authorized to be present in the building, along with a statement that any person not listed shall be considered a trespasser. The responsible party shall notify the director of the city planning, permitting, and code department, or their designee, immediately upon any change in the list of authorized persons.
- E. If the name of any party required in the application changes, or if the mailing address, telephone number, or e-mail address for any party changes or is no longer valid, the responsible party must notify the director of the city planning, permitting, and code department, or their designee, of the changes in writing within 10 days of such change.

Sec. 12-280 - Fees.

Fees for vacant building registration permits are as shown in Appendix A Fees and Charges. Fees shall be calculated as follows:

- A. For abandoned buildings, and for buildings under the control of banks or other financial institutions. A base fee for up to 50,000 square feet in floor area shall be charged. For each additional 10,000 square feet, or portion thereof, of floor area more than 50,000 square feet an additional fee of 50% of the base fee shall be charged.
- B. For commercial buildings, buildings comprised of more than two single family attached dwelling units, and multifamily dwellings, along with any accessory dwelling units associated with such dwellings, which are not under the control of a bank or other financial institution. A base fee for up to 50,000 square feet in floor area shall be charged. For each additional 10,000 square feet, or portion thereof, of floor area more than 50,000 square feet an additional fee of 50% of the base fee shall be charged.
- C. For one-family dwellings, buildings comprised of two single family attached dwelling units, and two-family dwellings, along with any accessory dwelling units associated with such dwellings, which are owner occupied, and which are not under the control of a bank or other financial institution. A base fee shall be charged.
- D. For one-family dwellings, buildings comprised of two single family attached dwelling units, and two-family dwellings, along with any accessory dwelling units associated with such dwellings, which are not owner occupied, and not under the control of a bank or other financial institution. A fee which is twice the base fee specified in Subsection C shall be charged.
- E. A one-family dwelling, which is not a seasonal dwelling, which the owner is not currently occupying but for which the owner can demonstrate, in written form, a contractual or other similar arrangement to maintain the property, is exempt from the fee shown in Subsection C. Such exemption shall only apply during the term of the contract or other similar arrangement.
- F. For vacant buildings or abandoned buildings that are designated as high impact buildings, an additional one-time fee equal to the base fee for the building type shall be charged.
- G. No permit shall be issued prior to payment of the permit or renewal fee.
- H. If a responsible party has been issued a building permit for renovations, demolition, or repairs, and is performing the permitted work in good faith during the active permit period, no fee will be required during the period that the permitted work is being performed.
- I. A registration fee escalates at a rate of two times the prior permit fee for each permit renewal while the building continues as vacant regardless of the party responsible. Such an escalated registration fee shall cover the increased cost of inspection and protection services of the City's fire, police, and code enforcement personnel during such permit renewal period. However, no permit fee shall exceed 16 times the original applicable fee for the building type.

Sec. 12-281 - Vacant building inspection.

- A. At the time of application for a vacant building registration permit, the responsible party for a vacant building or abandoned building shall consent to an inspection of the building with the director of the city planning, permitting, and code department, or their designee. The inspection shall determine whether the building is considered vacant or abandoned as defined in this article, whether the building is determined to be a high impact building, and to determine compliance with any applicable building, fire prevention, and life safety codes, and ordinance requirements. If such consent is not provided, the city may seek court authorization to enter the premises. The city may seek full recovery of costs incurred, inclusive of attorney's fees, in obtaining such court authorization.
- B. After a vacant building or abandoned building has been inspected and if the director of the city planning, permitting, and code department, or their designee has determined that the vacant building or abandoned building is a high impact building, the director, or their designee, shall notify the responsible party of this determination and require the submission of an emergency action plan. Such an emergency action plan shall be drafted in cooperation with the fire and/or police chief, or their designee. The sufficiency of the emergency action plan shall be determined by the fire and/or police chief, or their designee.
- C. After a vacant building or abandoned building has been inspected and if the director of the city planning, permitting, and code department, or their designee has determined that the vacant building or abandoned building does not meet one or more building, fire prevention or life safety codes, and/or ordinance requirements, the director, or their designee, shall issue an order for any work needed to:
 - (1) Adequately protect the building and property from:
 - (a) <u>Intrusion by trespassers.</u>
 - (b) <u>Deterioration by weather.</u>
 - (2) <u>Bring the building and property into compliance with all applicable building, fire prevention and life</u> safety codes, and ordinance requirements.
 - (3) Ensure that allowing the building to remain:
 - (a) Will not be detrimental to the public health, safety, and welfare.
 - (b) <u>Will not unreasonably interfere with the reasonable and lawful use and enjoyment of other premises within the neighborhood.</u>
 - (c) <u>Will not pose an extraordinary hazard to police officers, firefighters or code enforcement personnel entering the premises in times of emergency.</u>
- D. When issuing orders under Subsection C, the director of the city planning, permitting, and code department, or their designee, shall specify the time for completion of the work. The order will act as an interim vacant building registration permit, the duration of which will be for the time set forth in the order. No interim registration permit shall be effective for a period of more than 90 days.
- E. All work done pursuant to this article must be done in compliance with the applicable building, fire prevention, and life safety codes, and within ordinance requirements.

Sec. 12-282 - Violations and penalties

Any person or entity who is found to be in violation of any provision or requirement of this article shall be subject to a civil penalty, including the City's attorney's fees and other remedies as set forth in 30-A MRS §4452, as the same may be amended from time to time. Each violation of a separate provision or requirement, and each day of such violation, shall constitute a separate offense.



City of Auburn City Council Information Sheet

Council Workshop or Meeting Date: August 18, 2025 ORDINANCE 06-08182025

Author: Phil Crowell, City Manager

Subject: Moratorium on Needle Exchange Services

Information:

The purpose of this proposed moratorium is to temporarily halt the establishment, expansion, or operation of needle exchange services in Auburn while City staff and the Council undertake a comprehensive review of policy options. The moratorium is intended to protect public health, safety, and welfare while the City evaluates best practices, legal considerations, and potential impacts on the community.

Several Maine municipalities have adopted varying approaches to regulating or permitting needle exchange programs. These approaches differ in scope, operational oversight, public health partnerships, and integration with other harm reduction services.

At present, Auburn does not have a specific ordinance regulating these services. Without a temporary pause, there is a risk that a program could be initiated before the City has had the opportunity to fully consider how such services should be structured, regulated, or integrated into our public health framework.

City Budgetary Impacts: Minimal direct cost. Staff time will be required to conduct research, engage stakeholders, legal review, and prepare workshop materials.

Staff Recommended Action: Staff recommends adoption of the proposed moratorium order to ensure the City has adequate time to evaluate regulatory options and make an informed, deliberate policy decision that best serves the health and well-being of Auburn residents. PROCEDURAL NOTE: To make it effective immediately without a second reading there will need to be a unanimous vote of the councilors present and voting to dispense with a second reading.

Phillip Crowell J.

Previous Meetings and History: NA

City Manager Comments:

I concur with the recommendation. Signature:

Attachments:



City Council Ordinance

IN CITY COUNCIL

BE IT ORDAINED, that THE CITY OF AUBURN adopts a Moratorium Ordinance on Needle Exchange Services as follows:

WHEREAS, pursuant to the Auburn City Charter, the Code of Ordinances, and the provisions of Maine law at 30-A M.R.S. §4356, the City Council has the authority to enact moratoria to protect the public health, safety, and welfare of the residents of Auburn; and

WHEREAS, the City Council finds that the establishment, expansion, or operation of needle exchange services within the City of Auburn have significant public health, safety, and community impacts that require careful study and possible amendment of existing ordinances; and

WHEREAS, the City's current ordinances do not specifically address needle exchange services and are inadequate to prevent serious public harm from establishment, expansion or operation of needle exchange services within the City; and

WHEREAS, the City Council finds that a temporary moratorium is necessary to allow sufficient time for municipal staff, the Planning Board, and the City Council to review, evaluate, and, if necessary, amend the City's ordinances governing needle exchange services; and

WHEREAS, in the judgment of the City Council, the foregoing findings constitute a necessity within the meaning of 30-A M.R.S. § 4356;

NOW, THEREFORE, the Auburn City Council hereby ordains that the following Moratorium Ordinance be, and is, enacted:

1. Moratorium Imposed. No person or entity shall establish, expand, or operate a needle exchange service within the City of Auburn. For purposes of this Moratorium Ordinance, the term "needle exchange service" shall include any sterile hypodermic syringe and needle exchange program authorized and certified by the Maine Center for Disease Control and Prevention under state law (22 M.R.S § 1341) and associated state rules (10-144 C.M.R. ch. 252).

- **2. Applicability.** This moratorium applies to all proposals for needle exchange services, as well as any expansions or material modifications to existing operations. Notwithstanding 1 M.R.S. § 302 or any other law to the contrary, and regardless of the Effective Date, this Moratorium Ordinance shall govern and apply to all proceedings, licenses, and applications for a needle exchange service that were or are pending before the City Clerk, Code Enforcement Officer, or the Planning Board on or at any time after July 31, 2025, and, to the extent allowed by 30-A M.R.S. § 3007(6), shall nullify the issuance of any final approval of the City Clerk, Code Enforcement Officer, or the Planning Board made on or at any time after July 31, 2025 that authorizes the establishment, expansion or operation of a needle exchange service (the "Date of Applicability").
- **3. Duration**. This Moratorium Ordinance shall become effective immediately upon its final passage by the City Council ("Effective Date") and shall remain in effect for a period of 180 days from its effective date, unless extended, modified, or repealed by the City Council.
- **4. Purpose**. The purpose of this moratorium is to allow the City sufficient time to study the potential impacts of needle exchange services and to consider and adopt appropriate amendments to the City's ordinances.
- **5. Severability**. If any section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared invalid or unconstitutional by a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of the ordinance.